#### VILLAGE OF MAMARONECK

## RETIREE MEDICAL ACTUARIAL VALUATION

REPORT ON COMPLIANCE WITH
GOVERNMENT ACCOUNTING STANDARDS BOARD
STATEMENT #45
ACCOUNTING AND FINANCIAL REPORTING BY EMPLOYER
FOR POSTEMPLOYMENT
BENEFITS OTHER THAN PENSIONS
FOR THE FISCAL YEAR ENDED MAY 31, 2016

PREPARED: August 2016

#### August 2016

Village of Mamaroneck 123 Mamaroneck Avenue Mamaroneck, New York 10543

Dear Sir/Madam:

This report was prepared to provide management with the accounting for the Government Accounting Standards Board Statement Number 45 – Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions (GASB 45) for the Retiree Health Valuation Under GASB #45 for the fiscal year ended May 31, 2016.

Our results and accompanying disclosures reflect plan provisions in effect for the plan year ended May 31, 2016. The Annual OPEB Cost for the Village for the year is \$4,440,000. For FYE 2016, a mid-cycle valuation was performed on the program, permitted for employers that have a membership (which includes active, terminated and retired employees eligible, or potentially eligible for benefits) of 200 or more.

In conducting the valuation, we relied on information supplied to us by the Village of Mamaroneck. This information included participant data, the terms of the written and unwritten plan, premium rates and other policies and practices of plan. We have relied on this information as accurate, and applied estimates as necessary.

The discount rate used for this year is 4.5%.

To the best of our knowledge and belief, this valuation was conducted in accordance with generally accepted actuarial principles and practices and in accordance with our understanding of GASB #45 and the implementation guidelines published by the Government Accounting Standards Board. The employer may modify the presentation of these disclosures as needed. I am an Enrolled Actuary who satisfies the Qualifications Standards for Actuaries of the AAA that became effective January 1, 2008.

Very truly yours,

Edward A. Echeverria, FSPA, MAAA, CPC, EA

Senior Actuary

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#### **EXECUTIVE SUMMARY OF RESULTS**

Valuation Date (mid-cycle)	June 1, 2015
Number of Plan Members*:	
Active Participants	122
Retired Participants	<u>120</u>
Total	242
Average Age of Actives	45 yrs.
Average Credited Service of Actives	14 yrs.
Current Covered Payroll	\$ 14,050,000
Market value of assets as of June 1	\$ -0-
Unfunded Accrued Liability	\$ 52,100,000
Annual Required Contribution (ARC)	\$ 4,680,000
OPEB Cost for the Year	\$ 4,440,000

<sup>\*</sup>The 2015 "mid-cycle" valuation is reflective of the same participant data as that used for the 2014 valuation. Average age and average service amounts from the 2014 valuation have been displayed.

### **RESULTS AND DISCLOSURES**

Results have been presented rounded to the nearest \$10,000.

<u>VALUATION RESULTS</u> - (Cost to Village)			llage)		(EPBO)		(APBO) Unit Credit
1.	Actua	rial present values as of Jur	ne 1, 2015:	Projected <u>Benefits</u>			Accrued <u>Liability</u>
	(a)	Actives	(122)	\$	35,500,000	\$	20,500,000
	(b)	Retirees & Beneficiaries	(120)	<u>\$</u>	31,600,000	\$	31,600,000
	(c)	Total	(242)	\$	67,100,000	\$	52,100,000
2.	Accru	ed liability as of June 1, 20	15	\$	52,100,000		
3.	3. Actuarial value of assets, June 1, 2015 \$ -0-						
4.	4. Unfunded accrued liability, June 1, 2015		\$	52,100,000			
5.	Normal cost As of June 1, 2015 \$ 1,420,000						
6.	liabilit	ization of unfunded accrued y (level dollar basis/open ) years)	[	\$	3,060,000		
7.		t (rounded) on Normal Cost nortization (\$136,607)	(\$63,393)	\$	200,000		
8.	Annual (5+6+7	Required Contribution (AI	RC)	\$	4,680,000		

#### **RESULTS AND DISCLOSURES**

### DEVELOPMENT OF THE OPEB COST FOR THE YEAR ENDED MAY 31, 2016

Actual contribution information is included below.

Contribution rates: Plan Members	(Se	ries by employee class e Summary of Plan visions)
Village:		tuarially determined, equals the ance not paid by plan members
Annual required contribution (ARC)	\$	4,680,000
Interest on net OPEB obligation		790,000
Adjustment to annual required contribution (-)		1,030,000
Annual OPEB cost	\$	4,440,000
Contributions made*	\$	1,700,000
Increase in net OPEB obligation	\$	2,740,000
Net OPEB obligation-beginning of year	\$	17,600,000
Net OPEB obligation-end of year	\$	20,340,000

<sup>\*</sup>Contributions made include NYSHIP, and Medicare Part B premium payments of \$1,700,000.

### RESULTS AND DISCLOSURES

# DEVELOPMENT OF UNFUNDED ACTUARIAL ACCRUED LIABILITY AND FUNDED RATIO (actual)

Actuarial accrued liability (a)	\$ 52,100,000
Actuarial value of plan assets (b)	\$ 0
Unfunded actuarial accrued liability (a – b)	\$ 52,100,000
Funded ratio (b / a)	0.0%
Covered payroll (c)	\$ 14,050,000
Unfunded actuarial accrued liability as percentage of covered payroll	
[(a - b) / c]	371%

#### RESULTS AND DISCLOSURES

# DEVELOPMENT OF OPEB COST AND OPEB OBLIGATION FOR THE LAST THREE YEARS (actual)

Year <u>Ended</u>	Annual OPEB Cost	Percentage of OPEB Cost Contributed	Net OPEB Obligation
5/31/2014	\$4,490,000	32.7%	\$14,810,000
5/31/2015	\$4,260,000	34.5%	\$17,600,000
5/31/2016	\$4,440,000	38.3%	\$20,340,000

## RESULTS AND DISCLOSURES

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS (actual)

		Actuarial				
		Accrued				UAAL as a
	Actuarial	Liability	Unfunded			Percentage of
Actuarial	Value of	(AAL)	AAL	Funded	Covered	Covered
Valuation	Assets	<b>Unit Credit</b>	(UAAL)	Ratio	Payroll	Payroll
<b>Date</b>	<u>(a)</u>	<u>(b)</u>	(b-a)	(a / b)	<u>(c)</u>	[(b-a)/c]
6/1/2013	<del>\$0</del>	\$53.644M	\$53.644M	0.0%	\$12.87M	417%
6/1/2014	<b>\$</b> 0	\$50.42M	\$50.42M	0.0%	\$13.98M	361%
6/1/2015	\$0	\$52.10M	\$52.10M	0.0%	\$14.05M	371%

#### CONSIDERATIONS

#### **NEW STATEMENT**

Government Accounting Standards Board Statement No. 45 (GASB #45) applied to the Village of Mamaroneck beginning with the fiscal year ended May 31, 2009. GASB #45 establishes standards for the measurement, recognition and display of the expense and liabilities of your retiree medical program (Other Post-Employment Benefits; "OPEB"). As a result, reporting of expense and liabilities will no longer be done under the "payas-you-go" approach. Instead of expensing the current year premiums paid, a per capita claims cost will be determined, which will be used to determine a "normal cost", an "actuarial accrued liability", and ultimately the Annual Required Contribution (ARC). The ARC is not "required" to be contributed each year, but in your case, will accumulate as a liability on the Village's financial statements (called the "OPEB Obligation") to the extent that the ARC exceeds the amount of premiums paid in a year. If and when New York State municipalities are permitted to pre-fund retiree medical and other OPEB benefits in a Trust, the Village will have the option of doing so to reduce/eliminate the accumulated liability. In addition, pre-funding also permits the use of a higher discount rate (to reflect higher returns from an equity/bond mix of a Trust, rather than short term returns of the municipality's funds).

#### **PLAN DESIGN**

We received detailed employee and dependent data, information on the plans, past and current employer practices, and medical premium cost data.

#### CONSIDERATIONS

For FYE 2015, there are 120 retirees plus dependents who are receiving employer subsidized benefits. We reflected known retirements and terminations in our database through May 31, 2014. Where data was missing or inaccurate, we assumed reasonable estimates. In all, we valued 122 active employees plus dependents.

Retiree medical coverage is provided primarily through NYSHIP (State Empire).

Future retirees are assumed to be covered by this existing arrangement as outlined in the materials forwarded by the Village. Those provisions, as they relate to employer liability, can be found in the Summary of Plan Provisions section of this report.

#### ASSUMPTIONS/RECOGNITION

To establish the per capita claims cost of medical benefits for your group, we used current premium rates provided by the Village as the starting point for our calculations. We then employed a health care trend rate that begins at 9.5% for the first year, decreases by 0.5% per year through year 10 to 5% thereafter. This assumption needs to be reviewed periodically. The health care trend rate is a major contributor to widening the gap between pay-as-you-go recognition and GASB #45 recognition. Due to the Community-Rated Exemption of ASOP 6, adjustments were not required to be made to recognize differences between the average age of the 'full' population and the average age of a 'retiree only' population (to develop age adjusted current premium rates).

#### **SUMMARY OF PLAN PROVISIONS**

The following is a summary of the current major provisions of the retiree medical program.

#### 1. MEDICAL BENEFITS

The Plan is a fully insured plan. Current retiree premium rates provided to us by the Village include:

a) Individual Pre-age 65:

Generally \$772 per month.

b) Family Pre-age 65:

Generally \$1,715 per month.

c) Individual Post-age 65:

Generally \$409 per month.

d) Family Post-age 65:

Generally \$989 per month.

For GASB #45 purposes, the plan is deemed "community-rated". Therefore, adjustments to the premium rates to reflect the difference between the pre-age 65 active/retiree group (for which the current premium rates were based on) and the preage 65 retiree group, were not required, due to the "community-rated" exception under ASOP 6.

2. MEDICARE PART B PREMIUMS – Paid by the Village at \$104.90/mo.

#### **SUMMARY OF PLAN PROVISIONS**

#### 3. **ELIGIBILITY:**

- a) Non-uniformed:

  An employee must retire after age 55 with at least 10 years of service.
- b) Police Officers:
  An employee must retire with at least 20 years of service (no age requirement).
- Spousal benefit upon retiree's death:
   Coverage continued; spouse pays full current premium rate.
- d) Active service death benefit: N/A
- e) Active service disability benefit: N/A

#### 4. <u>VILLAGE SUBSIDY:</u>

The Village will contribute a percentage of the NYSHIP/State Empire medical premium amounts for individual and family (dependent) coverage as follows:

a) Non-Uniformed 75% individual/50% dependent (100%/75% if hired before 9/10/1990)

b) Police 100% individual/100% dependent.

In addition, the Village also contributes an additional amount based on the actual number of sick days the employee has accumulated at retirement.

#### **SUMMARY OF PLAN PROVISIONS**

#### 5. **FUNDING POLICY:**

The employer's funding policy is to contribute the current annual premium (net of employee contributions) for all retired participants (i.e., pay-as-you-go). Current New York State law prohibits municipalities from pre-funding retiree medical benefit obligations in a Trust, although pre-funding moneys can arguably be "set aside" on the municipality's balance sheet.

Medicare Part D reimbursement by New York State is also considered an "employer contribution" for GASB #45 purposes.

#### **ACTUARIAL BASIS**

The Actuarial Basis presented here was employed to perform the 2014/15 actuarial valuation. 2015/2016 is a "mid-cycle" year.

**ACTUARIAL FUNDING METHOD:** 

Projected Unit Credit

#### **ACTUARIAL ASSUMPTIONS**

1. Valuation Date: June 1, 2014

2. Discount Rate: 4.5% per annum.

3. Salary Scale: Not applicable.

4. Mortality: RP-2000 Combined Table

(proj. 27 & 19 yrs.).

5. Withdrawal: Sarasson T-5 Table.

6. Disability: N/A

## **ACTUARIAL BASIS**

7.	Retirement:

The following table illustrates the retirement rates:

A) Non-Uniformed	Retirement	Retirement
(10 years of service required)	Age	Rates
	55	10.0%
	56	3.0%
	57	3.0%
	58	3.0%
	59	3.0%
	60	5.0%
	61	5.0%
	62	5.0%
	63	5.0%
	64	5.0%
	65	100.0%

B) Police	
(20 years of service required	)

Retirement Age (Svc)	Retirement Rates
(20th year of service)	
(21st year, to age 54)	
55	10.0%
56	3.0%
57	3.0%
58	3.0%
59	3.0%
60	5.0%
61	5.0%
62	5.0%
63	5.0%
64	5.0%
65	100.0%

#### **ACTUARIAL BASIS**

8. Health Care Cost Trend Rate:

The following table illustrates the assumed health care trend rate for each future year:

<u>Year</u>	Assumed Increase
1	9.5%
2	9.0%
3	8.5%
4	8.0%
5	7.5%
6	7.0%
7+	6.5%
8	6.0%
9	5.5%
10+	5.0%

9. Marital - Actives: Wife is assumed to be same age as the husband.

70% of males and 50% of females are assumed

married.

10. Participation Rate: 100% of eligible retirees expected to participate.

10. Inflation Rate: 3% per annum

11. Assumed Sick Days at 200 Days Retirement for Actives:

ASSET VALUATION METHOD: Market value.

AMORTIZATION BASIS: Level dollar basis/open; over 30 years.